



# Notice of meeting of Community Safety Overview & Scrutiny Committee

**To:** Councillors Bowgett (Chair), Gillies (Vice-Chair), King,

Orrell, Sunderland, Vassie and B Watson

**Date:** Tuesday, 22 September 2009

**Time:** 7.00 pm

**Venue:** The Guildhall, York

# AGENDA

#### 1. Declarations of Interest

At this point Members are asked to declare any personal or prejudicial interests they may have in the business on this agenda.

**2. Minutes** (Pages 3 - 8)

To approve and sign the minutes of the last meeting of the Committee held on 7 July 2009.

# 3. Public Participation

At this point in the meeting, members of the public who have registered their wish to speak regarding an item on the agenda or an issue within the Committee's remit can do so. The deadline for registering is **Monday 21 September 2009 at 5.00 pm.** 

## 4. Workplan Report

(Pages 9 - 16)

This report presents the current workplan of the Committee for 2009/10, and recommends that Members update the workplan, taking into consideration the information provided both at this meeting and the meeting held on 7 July 2009.



# 5. First Monitoring Report - Finance and (Pages 17 - Performance 34)

This report presents two sets of data:

- The latest projections for revenue expenditure for the Neighbourhood Services portfolio.
- Progress against the Directorate Plan priorities and key performance indicators.

# 6. Neighbourhood Services Capital Programme (Pages 35 - Monitor 1 42)

The purpose of this report is to:

- Inform the Scrutiny Committee of the likely outturn position of the 2009/10 Capital Programme based on the spend profile information to June 2009;
- To notify of any resulting changes to the programme;
- Inform the Scrutiny Committee of any slippage and associated funding to be slipped between the relevant financial years to reflect this.

# 7. Urgent Business

Any other business which the Chair considers urgent under the Local Government Act 1972.

# **Democracy Officer:**

Name – Jayne Carr Telephone Number – 01904 552030 Email – <u>jayne.carr@york.gov.uk</u>

For more information about any of the following please contact the Democracy Officer responsible for servicing this meeting:

- · Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports

Contact details are set out above

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#### **Scrutiny Committees**

The purpose of all scrutiny and ad-hoc scrutiny committees appointed by the Council is to:

- Monitor the performance and effectiveness of services;
- Review existing policies and assist in the development of new ones, as necessary; and
- Monitor best value continuous service improvement plans

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| City of York Council | Committee Minutes  |
|----------------------|--|
| MEETING              | COMMUNITY SAFETY OVERVIEW & SCRUTINY COMMITTEE   |
| DATE                 | 7 JULY 2009  |
| PRESENT              | COUNCILLORS BOWGETT (CHAIR), GILLIES (VICE-CHAIR), KING, ORRELL, SUNDERLAND AND B WATSON |
| APOLOGIES            | COUNCILLOR VASSIE  |

#### 1. DECLARATIONS OF INTEREST

Members were asked to declare any personal or prejudicial interest they may have in the business on the agenda.

Councillor King declared a personal non-prejudicial interest, as a Member of the Fire and Rescue Authority.

#### 2. EXCLUSION OF PRESS AND PUBLIC

RESOLVED: That the press and public be excluded from the meeting for consideration of Annexes 2 and 3 of Agenda item 8 (2008/09 Final Monitoring Report - Finance and Performance) on the grounds that it contains information relating to the financial or business affairs of any particular person (including the authority holding that information). This information is classed as exempt under Paragraph 3 of Schedule 12A to Section 100A of the Local Government Act 1972, as amended by the Local Government (Access to Information) (Variation) Order 2006.

#### 3. PUBLIC PARTICIPATION

It was reported that there had been no registrations to speak at the meeting under the Council's Public Participation Scheme.

#### 4. UPDATE FROM THE ASSISTANT DIRECTORS

The Assistant Directors gave presentations on their areas of work and responsibilities:

John Goodyear, Assistant Director, Environmental Services, gave an overview of the work of the service and drew Members' attention to a number of issues including:

- The targets that were in place in respect of recycling and reducing household waste and strategies that were being implemented.
- The Beckfield Lane Household Waste Site.
- Neighbourhood Pride services including street cleaning, grounds maintenance and public toilets, (a report on proposed improvements to public toilets was to go to the Executive Member for Neighbourhood Services on 21 July 2009).
- National Indicators with regard to litter, fly tipping etc.
- The work of the Street Environment and Street Enforcement Officers and the new teams.
- Internal performance indicators, including sickness targets and accidents.
- The way in which parking services had been incorporated into the work of the Directorate in January 2009. It was noted that decisions on charging and income remained the responsibility of City Strategy.
- Cleaning Services there were 600 employees (200 full-time) in over 120 locations and hence communication was a key issue. This service was working closely with schools. The target was to increase satisfaction rates from 95% to 98% by next year. Training was a key focus.

Members sought clarification with regard to the Groves Project and asked if it was the intention that all properties would eventually have wheelie bins. Officers explained that, for reasons of accessibility, there may be some properties for which wheelie bins were not an appropriate option but in general terms wheelie bins had considerable advantages over bags in terms of storage and health and safety. Members referred to petitions that had been received regarding this matter and asked if there had been sufficient consultation prior to implementation of the trial. Officers stated that there had been many opportunities for residents to have an input on the proposals and that consultation meetings and drop-in sessions had been held. Information had also been provided via ward committees. Officers confirmed that it was a long process to assess needs of streets in the city. The Government target was for kerbside collection (within 400m of properties) of at least two materials.

Discussion took place as to the most effective way of Members responding to complaints from residents regarding environmental services. It was noted that if concerns were forwarded direct to Officers they would continue to be dealt with but Members were encouraged to use the <a href="mailto:Easy@York">Easy@York</a> Members' portal, as this would also enable them to have an overview of any problems within their ward.

Councillor Gillies stated that he was considering submitting a scrutiny topic on the issue of parking enforcement. Officers outlined the types of offence that could be dealt with by Council staff and those which could only be dealt with by the Police. Details were given of changes to legislation that were due to be implemented on 1 April 2010.

Andy Hudson, Assistant Director, Neighbourhoods and Community Safety, gave an overview of his areas of responsibility, as illustrated on the diagram that was tabled. Details were also given of the work of the

Regional Investigation Unit which had been granted funding for two years to carry out work in respect of fraud and counterfeit goods.

Members were updated on key issues for the Neighbourhoods and Community Safety team including:

- Air quality management/road traffic
- Noise patrols
- Customer Service Excellence Award
- Licensing and Bereavement Services
- The requirement for the Council to comply with mercury abatement legislation by 2011 – this would require capital funding in the region of £600,000 to £800,000 for work at the crematorium
- The vacancy for the post of Head of Neighbourhood Management this was a key post in view of the increasing engagement with the community
- Registration of births marriages and deaths services had been rated as "Good" rating following Home Office inspection and had been only 3% from achieving the "Excellent" score
- The work of the Safer York Partnership

Richard White, Assistant Director, Maintenance Services, outlined his areas of responsibility including:

- Highways repairs and maintenance and infrastructure
- Drainage department
- Blacksmiths
- Ancient monuments (including the city walls) in partnership with City Strategy & Archaeology
- Buildings maintenance (including housing, schools and some other council buildings).

A key challenge would be the merging of building maintenance with HASS, as identified by Northgate Kendrick Ash consultants.

Members asked if the gas-servicing contract was working well. Officers stated that it was and that there had been increased customer satisfaction.

Officers were asked how effectively the functions that had moved from City Strategy had been amalgamated into the work of the Directorate. They stated that initially it had been quite challenging as not all staff had transferred across and vacancies had had to be covered. Now staff were working well as a team but the final restructuring had been put on hold pending the outcome of the Northgate Kendrick Ash review.

The Chair thanked the officers for their verbal reports.

#### 5. NEW ARRANGEMENTS FOR OVERVIEW AND SCRUTINY IN YORK

Members received a report that highlighted the agreed changes to the Overview and Scrutiny function in York, detailed the terms of reference for the new committees and the resources available to support the function.

The Scrutiny Officer highlighted the key changes, different remits and roles detailed in the report.

Concerns were expressed by a Member that the Licensing and Regulatory function had been included in the remit of the Economic and City Development Overview and Scrutiny Committee, rather than the Community Safety Overview and Scrutiny Committee. Members agreed that this should fall within the remit of the Community Safety Overview and Scrutiny Committee.

The Committee noted the current entries on the Executive Forward Plan relevant to their remit as they recognised that this was the tool for identifying issues for pre-decision scrutiny. They expressed concern at the limited number of relevant items it contained for the forthcoming fourmonth period. It was noted that this issue had already been identified by the Effective Organisation Overview and Scrutiny Committee and that they had agreed to receive a feasibility report on a possible review of the use of the Executive Forward Plan at their next meeting.

The Chair and Vice Chair confirmed that the onus was very much on Members to identify what was coming up on the Executive Forward Plan and for the scrutiny and overview process to be Member driven. It was confirmed that the scrutiny process involved both pre- and post-decision overview and scrutiny.

Officers confirmed that Building Maintenance still fell within the remit of Neighbourhood Services and thus should be included in paragraph 12 of the report under the detailed responsibilities of the Community Safety Overview and Scrutiny Committee.

RESOLVED: That the report and Members' comments be noted.

# 6. CORPORATE STRATEGY - RELEVANT KEY PERFORMANCE INDICATORS AND ACTIONS

Members received a report that presented the Corporate Strategy key performance indicators and actions relevant to the remit of this particular overview and scrutiny committee.

RESOLVED: That the contents of the report and its annex be noted.

REASON: To inform the work of this Committee.

#### 7. CRIME AND DISORDER GUIDANCE

Members received a report that presented guidance for the scrutiny of crime and disorder matters in England, based on national guidance recently produced in partnership by the Centre for Public Scrutiny (CfPS) and the Local Government Information Unit (LGiU).

RESOLVED: That the contents of the report and its annexes be noted.

REASON: In order to inform any relevant forthcoming work of the

Committee.

# 8. 2008/09 FINAL MONITORING REPORT - FINANCE AND PERFORMANCE

Members received a report that presented the outturn figures for:

- (a) Revenue and capital expenditure for the Neighbourhood Services Portfolio
- (b) Directorate Plan priorities and key performance indicators.

Officers went through the financial position and the performance indicators.

Members questioned why performance on street cleanliness had declined and the targets had been missed on all four sub-elements. Officers explained that the targets had been set a year after the changes had been introduced to the way in which the barrowmen worked and which had shown a great improvement. Unfortunately it had not been possible to sustain that level of increased improvement. For part of 2008, a number of the barrowmen had been agency staff but this was no longer the case. Members noted that performance on litter and detritus remained well ahead of the performance before the changes had been introduced and that the targets had been missed by only a marginal amount.

At the request of Members, details were given of the current arrangements for vehicle maintenance. As the Ministry of Defence had now withdrawn from delivering external contracts, negotiations were ongoing regarding the purchase of equipment from them and the putting in place of alternative arrangements.

RESOLVED: That the Scrutiny Committee notes the financial position of the portfolio and the carry forward requests.

REASON: In accordance with budgetary and performance monitoring

procedures.

#### 9. WORK PLAN 2009-10

Consideration was given to the Work Plan for the Committee. It was agreed that, to enable more detailed consideration of the information that

had been presented to them, the Committee would defer adding further items to the Work Plan until the next meeting.

It was noted that should a scrutiny topic on parking/traffic enforcement issues be submitted, it would be possible for a feasibility report to be prepared for the next meeting.

RESOLVED: (i) That the Work Plan be approved.

(ii) That further consideration be given to the Work Plan at the next meeting.

Councillor Bowgett, Chair [The meeting started at 5.00 pm and finished at 6.45 pm].



# **Community Safety Overview & Scrutiny Committee**

22 September 2009

Report of the Democratic Services Manager

## **Update on Annual Workplan**

## **Summary**

1. This report presents the current workplan of the Committee for 2009/10, and recommends that Members update the workplan, taking into consideration the information provided at both this meeting and the meeting previously held on 7 July 2009.

## **Background**

- 2. At the first meeting of this Committee on 7 July 2009, Members were presented with a number of reports containing a wealth of information pertinent to the revised overview & scrutiny function in York, and the remit of this specific overview & scrutiny committee.
- 3. Assistant Directors from the relevant Directorates gave presentations on their areas of work and responsibilities and the discussions arising from these are recorded in the minutes (attached to this agenda). Discussion also took place on the 2008/09 Final Monitoring Report. Members decided to defer the decision to update their work plan until this meeting.

#### Consultation

4. The relevant Assistant Directors presented Members of the Committee with information regarding their areas of responsibility. Members were also able to ask questions of the finance and performance officers.

# **Options**

- 5. Having considered all of the information provided, Members may choose to:
  - i. Agree any revisions to the draft workplan shown at Annex A
  - ii. Request additional information relevant to the remit of the Committee prior to revising the committee's workplan

## **Analysis**

#### Graffiti & Litter Referral

6. When the Effective Organisation Overview & Scrutiny Committee considered the complete Corporate Year-end Performance & Financial Report for 2008/9, they raised concerns about the information pertaining to the issues surrounding graffiti and litter. They referred this to Scrutiny Management Committee (SMC), for clarification on which overview & scrutiny committee's remit the issue belonged to. SMC identified this committee as the responsible committee and requested that the issue be referred here for consideration as a possible topic for review. The relevant extract from the Corporate Year-end Performance & Financial Report for 2008/9 is shown at Annex B.

#### Updating the workplan

- 7. Ordinarily Members would also receive a copy of the forthcoming items on the Forward Plan relating to the work of this Committee. As of publication of this report there are no items on the Forward Plan that fall within the remit of the Community Safety Overview & Scrutiny Committee.
- 8. Members are, therefore, asked to identify any areas of interest, suitable for scrutiny review in light of the information provided in this report. In order to inform the work on the associated feasibility reports, the Scrutiny Officer will require a completed scrutiny topic registration form for each suggested topic. Members may choose to allocate the submission of the completed forms (via the committee management system) to a specific committee member, or discuss and agree the content of the forms so that they can be completed by the Scrutiny Officer at this meeting.

# **Corporate Strategy**

9. The work of this Committee directly supports the third theme of the Corporate Strategy - 'We want York to be a safer city with low crime rates and high opinions of the city's safety record'.

# **Implications**

 There are no known Financial, HR, Equalities, Legal, Crime and Disorder, IT, Property or Other implications associated with the recommendation in this report.

# Risk Management

There are no known risks associated with the recommendation in this report.

#### Recommendations

12. Members are asked to identify any topics for possible scrutiny review and any required revisions to the Committee's workplan

Reason: in order to progress the work of the Committee

#### **Contact Details**

Author: Chief Officer Responsible for the report:

Melanie Carr Dawn Steel

Scrutiny Officer Democratic Services Manager

Scrutiny Services Tel No. 01904 551030

Tel No.01904 552063

Report Approved 
✓ Date 24 August 2009

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For further information please contact the author of the report

#### **Background Papers:**

**Wards Affected:** 

Report on new arrangements for Overview & Scrutiny in York, dated 7 July 2009 Report presenting guidance on the scrutiny of Crime & Disorder, dated 7 July 2009

#### **Annexes**

**Annex A** – Draft Workplan for 2009-10

**Annex B** – Extract from Corporate Year-end Performance & Financial Report for 2008/9 dated 30 June 2009

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# **Community Safety Overview & Scrutiny Committee Work Plan 2009-10**

| Meeting Date      | Work Programme   |
|-------------------|--|
| 22 September 2009 | <ol> <li>First Quarter Monitoring Report</li> <li>Update Report on Draft Workplan</li> </ol> |
| 1 December 0000   | 1. Casand Overtay Manitaring Depart  |
| 1 December 2009   | Second Quarter Monitoring Report   |
| 19 January 2010   | Budget Consultation     Audit Commission Report on Use of Resources                          |
| 2 March 2010      | Third Quarter Monitoring Report     Annual Report from relevant Local Strategic Partners     |

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## Corporate Year-end Performance & Financial Report 2008/09

Extract Relating to Performance Issues Surrounding Graffiti & Litter

Overall 50% of National Performance indicators improved on 2007/08, with 42% hitting or exceeding their 2008/09 target. Of the 2 LAA targets Neighbourhood Services are responsible for, only 1 had a target set for 2008/09 (NI 191 - household waste collected) and this has been achieved.

The key performance headline relating to Graffiti & Litter is:

NI195a-c: Street litter & detritus levels - although the council has made good improvements in street cleanliness over the past 4 years, survey results for 2008/09 show a slight decline in performance on 2007/08 (see table below). Graffiti in York also increased on 2007/08 levels, with a peak of incidents taking place in the summer of 2008. Neighbourhood Services did track performance through the street cleanliness surveys throughout 2008/09 and forecasted the decline in performance in the third quarter report. However, York's out-turn figures in 2007/08 of 8% (litter) and 9% (detritus) were the best results since the surveys were started in 2005, and despite the 2008/09 increase, performance is still much better than 2005 - demonstrating that York is a much cleaner city than in previous years. York's comparative performance for these indicators is still below average compared to other authorities, however there is major doubt as to whether street cleanliness surveys are being carried out in a consistent way across the country. CYC performs comparatively well in street cleanliness based on Encams/Defra figures.

| Indicator                                      | 2005/06  | 2007/08          | 2008/09           | 2008/09<br>target |
|--|----------|------------------|-------------------|-------------------|
| NI 195a: Street cleanliness (levels of litter) | 00.50/ # | 8%               | 8.9%              | 8%                |
| NI 195b: levels of detritus                    | 22.5% *  | 9%               | 11%               | 8%                |
| NI 195c: levels of graffiti                    | 7.8% *   | 2%               | 4.7%              | 2%                |
| NI 195d: levels of fly posting                 | N/A      | 0.3%             | 1.1%              | 0%                |
| NI 196: dealing with fly tipping               | N/A      | 2<br>(effective) | 3 (not effective) | 2 (effective)     |

<sup>\*</sup> based on BVPI 199 results (BVPI 199a reported litter and detritus together).

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# Agenda Item

# **Meeting of the Community Safety Overview and Scrutiny Committee**

22<sup>nd</sup> September 2009

## **Report of the Director of Neighbourhood Services**

#### 2009/10 FIRST MONITORING REPORT – FINANCE & PERFORMANCE

#### **Summary**

- 1. This report presents two sets of data:
  - a) The latest projections for revenue expenditure for the Neighbourhood Services portfolio.
  - b) Progress against the directorate plan priorities and key performance indicators.

### **Background**

2. Service provision and financial performance are strongly linked. This paper reports on service and financial performance for the first quarter of 2009/10. The Scrutiny Committee will normally receive three monitoring reports during the year.

#### **Management Summary**

#### Financial Overview

#### Revenue

- 3. The Neighbourhood Services portfolio is forecasting an overspend of £320k after identification of in year savings of £200k. This is a variation of 1.1% of the net expenditure budget.
- 4. The current general fund revenue budget for the Neighbourhood Services Portfolio is £29.54m, including the budget contribution to Safer York Partnership.
- 5. Current projections for the general fund portfolio show expenditure of £29.86m compared to budget, an overspend of £320k which represents a variation of 1.1% on the net expenditure budget.
- 6. The financial position for each General Fund service area is dealt with separately in the following sections. The overall position can be summarised as follows:

|  | Exp<br>Budget | Income<br>Budget | Net<br>Budget | Forecast | Var'n | Var'n |
|--|---------------|------------------|---------------|----------|-------|-------|
|  | £000          | £000             | £000          | £000     | £000  | %     |
| Env Health & Trading Standards         | 2,329         | -248             | 2,081         | 2,149    | 68    | 3.3%  |
| Licensing & Regulation                 | 700           | -721             | -21           | -21      | 0     | 0.0%  |
| Bereavement Services                   | 466           | -1,347           | -881          | -881     | 0     | 0.0%  |
| Registrars Service                     | 398           | -375             | 23            | 23       | 0     | 0.0%  |
| Neighbourhood Management               | 1,333         | -379             | 954           | 954      | 0     | 0.0%  |
| Ward Committees                        | 943           | 0                | 943           | 943      | 0     | 0.0%  |
| Building Maintenance                   | 7,185         | -7,030           | 155           | 155      | 0     | 0.0%  |
| Highways Maintenance                   | 18,029        | -7,798           | 10,231        | 10,231   | 0     | 0.0%  |
| Waste Services                         | 14,349        | -5,041           | 9,308         | 9,683    | 375   | 4.0%  |
| Cleaning                               | 3,345         | -3,135           | 210           | 210      | 0     | 0.0%  |
| Neighbourhood Pride Service            | 6,396         | -3,854           | 2,542         | 2,573    | 31    | 1.2%  |
| Parking Services                       | 3,561         | -642             | 2,919         | 2,965    | 46    | 1.6%  |
| Enforcement and Environment            | 642           | -5               | 637           | 637      | 0     | 0.0%  |
| Contribution to Safer York Partnership | 355           | 0                | 355           | 355      | 0     | 0.0%  |
| Transport & Overheads                  | 4,043         | -3,960           | 83            | -117     | -200  | 0.0%  |
| General Fund Total                     | 64,074        | -34,535          | 29,539        | 29,859   | 320   | 1.1%  |

- 7. Details of the variances are covered later in the report but the significant variances are as follows:
  - Unbudgeted legal costs due to the loss of the Elvington Airfield case are expected of £68k.
  - There is an overspend on Landfill Tax of £200k
  - Unbudgeted security costs at Towthorpe HWRC are forecast at £75k.
  - There is a forecast overspend on Commercial Waste of £100k as income is not projected to achieve target.
  - A delay on the construction of the Silver Street Toilets new facility means that £31k of the income target for the year will not be achieved.

- Income from penalty charge notices (PCN's) is forecasting at a similar level to last year and is expected to overspend by £65k. This is offset by £19k underspend due to vacancies.
- An one-off underspend in Transport of £200k on vehicle leases.

#### Performance Overview

### Organisational Development (OD) Performance – NS Directorate Plan

- 8. The five OD priorities within the Directorate Plan are:
  - Build a healthy organisational culture around staff and customers
  - Safeguard the health, safety and well-being of staff
  - Implement a fair pay structure
  - Build a strong culture of fairness and inclusion
  - Improve financial management and value for money.

Key progress during the first quarter of 2009/10 is set out below.

- 9. Sickness absence has risen slightly and, based on June figures, is forecast at 11.8 days per FTE at year end against a target of 11 days. The outturn figure for last year was 11.25 days which was considerably lower than in previous years, but it is not currently known how the figures will be affected, if at all, by the predicted rise in October of new cases of the H1N1 (Swine 'Flu) virus.
- 10. The number of days lost to stress related illness is low at 0.11 days per FTE. This means a forecast of 0.44 days against a target of 1.6 days. The outturn figure for 2008/09 was 1.47 days.
- 11. Equality Impact Assessments (EIAs). Six service EIAs have been completed since the start of the financial year, with a further two near completion. A further three EIAs planned for November have already begun well ahead of schedule and a number of unplanned assessments have also been undertaken. Last year 11% of scheduled assessments were completed, this year the 100% target is expected to be achieved after a concerted training and awareness raising exercises, all of which were laid out in the Directorate's Equalities Plan.
- 12. There were six RIDDOR reportable accidents in quarter one of this year, which means a year end forecast of 24 accidents. In 2008/09 there were 28, and 30 in the year before that.
- 13. 'Excellence in Everything' continues under the leadership of the new Director. Impetus has been regained after the holiday period and events have been planned to include all staff across the Directorate in the six themed areas. The teams themselves are now at the action planning stage of the programme.

#### Service Performance

14. The Directorate leads on six LAA indicators and 40 national performance indicators. Many of these are calculated quarterly, annually or even every two Community Safety Scruting Report

years (Place Survey). A number of other non-statutory indicators are also within the Directorate Plan.

- 15. The Directorate also leads on a number of the commitments within the Safer City and Sustainable City sections of the Corporate Strategy. The six service priorities within the Directorate Plan cover:
  - Effective community engagement
  - Making York safe
  - Waste management
  - Keeping traffic moving
  - Improve local environmental quality
  - Improve roads and pavements.

#### 16. Key issues include:

- The 'More for York' project stream in Neighbourhood Services is progressing, but this has meant that the implementation of the previous <u>Easy@York</u> project has been delayed.
- Good potential for energy and financial savings on streetlighting, but only with significant investment.
- Disappointing performance for the first three months the year in terms of missed bins, but percentage put right is on target.
- The Groves recycling pilot scheme has been completed.
- Two of three national performance indicators within Waste Services are not on target, although this is in line with regional performance and is expected to improve.
- Removal of fly tips is on target, and a campaign in the back alleys of the Holgate area has yielded positive results.
- The serious acquisitive crime rate NPI 16 continues to fall, with a year end outturn forecast that is currently 47.8% lower than that of last year.
- Serious violent crime NPI15 is rising, with a forecast for 2009/10 of 170 crimes.

#### Financial Performance

#### Revenue

#### **Environmental Health and Trading Standards**

- 17. The current projection forecasts that this account will overspend by £68k. The variance is as follows:
  - Legal fees are forecasting to overspend by £68k in respect of the Elvington Airfield appeal. Costs of losing the appeal are expected to be £50k plus reimbursement of costs of £18k.

#### **Licensing and Regulation**

18. The current projection forecasts that there will be no overspend.

#### **Bereavement Services**

19. The current projection forecasts that there will be no overspend.

#### **Registrars Service**

20. The current projection forecasts that there will be no overspend.

### **Neighbourhood Management**

21. The current projection forecasts that there will be no overspend.

#### **Ward Committees**

22. The current projection forecasts that there will be no overspend.

#### **Building Maintenance**

23. The current projection forecasts that there will be no overspend.

#### **Highways Maintenance**

24. The current projection forecasts that there will be no overspend.

#### **Waste Services**

- 25. The current projection forecasts that this account will overspend by £375k. The variances are as follows:
  - Landfill Tax is currently forecasting to overspend by £200k. During the 2009/10 budget process it was recognised that there was insufficient budget to cover costs and £400k was included in contingency. Tonnages have reduced due to the credit crunch as fewer consumables are purchased and therefore disposal of packaging has reduced. The forecast overspend of £200k is based on the current position therefore if there is an upturn in the economy these forecasts may increase. The contingency has now been set

- aside to assist with the overall corporate overspend therefore no further requests from contingency can be made.
- Unbudgeted spend on security at Towthorpe Household Waste Recycling Centre (HWRC) gives a forecasted overspend of £75k. A growth bid was submitted and approved at the 2009/10 budget process to improve security fencing at the site. £83k was included in contingency for additional security whilst the works were undertaken. These works have now been completed however this has not resolved the issue and security patrols are still required. As explained above, this item cannot be requested from contingency.
- The Commercial Waste account is forecasting to overspend by £100k. This
  is due to reduced income which is in part due to price increases but also a
  number of national contracts have been lost and a greater number of small
  businesses are closing during the recession. This is the net position after
  taking into account the reduced tonnages from collecting less waste.

#### Cleaning

26. The current projection forecasts that there will be no overspend.

#### **Neighbourhood Pride Service**

- 27. The current projection forecasts that this account will overspend by £31k. The variance is as follows:
  - There has been a delay on the construction of the new Silver Street Toilets facility which will replace Parliament Street Toilets. The delay means that the income target will not now be achieved. It is forecasted that this will overspend by £31k.

#### **Parking Services**

- 28. The current projection forecasts that this account will overspend by £46k. The variance is as follows:
  - Income from Penalty Charge Notices (PCN's) is forecasting to overspend by £65k. This continues the trend from last year.
  - This is offset by an underspend due to vacancies of £19k.

#### **Enforcement and Environment**

29. The current projection forecasts that there will be no overspend.

#### **Transport and Overheads**

30. The current projection forecasts that there will be an underspend of £200k on vehicle leases. This is after identifying in-year savings to assist with reducing the Neighbourhood Services overspend. By delaying the purchase of vehicles by a few months into the next financial year, a saving on the lease can be made. This would be offset by the additional repair costs but should still give a one-off non-recurring saving of £200k which would not place a financial burden on future years.

#### Directorate Performance

#### **Performance indicators**

31. This section sets out the results of an analysis of NS performance indicators during the first quarter of 2009/10.

#### **LAA Indicators**

|                | Total reported | On target?    | Improving?    | Declining?  |
|----------------|----------------|---------------|---------------|-------------|
| LAA Indicators | 2 of 6 (33%)   | 2 of 2 (100%) | 2 of 2 (100%) | 0 of 2 (0%) |

- 32. Neighbourhood Services has six LAA indicators:
  - NPI 4: Community Engagement: Percentage of people who feel they can influence decisions in their locality. This is a Place Survey measure and in 2008/09 the overall figure was 31.7%, which is a top quartile outturn and seventh among Unitary Authorities. This figure will not be recorded again until 2010/11.
  - NPI 16: Community Safety Serious Acquisitive Crime. The last quarter of 2008/09 recorded 732 recorded crimes – which was an improvement on the first 9 months of the year. Figures up to the end of July 2009 figures show that the improvement has continued and the forecast for the year is now 1806 recorded crimes, a drop of 47.8% on the outturn figure from 2008/09.
  - NPI 17: Community Safety: Concern with Anti-Social Behaviour. This is a
    measure of the proportion of Place Survey respondents who have a significant
    level of concern about a range of seven types of anti-social behaviour. The
    2008/09 outturn figure was 11.3%, top quartile, and third among all Unitary
    Authorities. Again this figure will not be recorded again until 2010/11.
  - NPI 30: Community Safety: Reoffending of prolific and priority offenders. This is a Probation Service indicator. Based on data for the 12 months to Dec 08 (at Q3 08/09) there has been a 32% reduction in re-offending, far exceeding the 20% target. We have treated this as on target and improving, although the final position is as yet unknown.
  - NPI 38: Community Safety: Drug-related (Class-A) offending rate. This is a DAAT indicator, whose introduction was deferred until 2009/10. A baseline should be available shortly and targets have been set.
  - NPI 191: Waste Management: Kilograms of residual household waste collected per household (i.e. landfilled). The position for April-May 2009 allows a forecast of 597kg per household, against an LAA target of 617kg. Overall there has been a drop in the amount of waste collected per household as the recession has had an effect on buying habits among the general public. Waste minimisation work continues to effect the amount of waste being collected from York households.

### **National Performance Indicators (including LAA indicators)**

33. Many of the 40 NPIs owned by Neighbourhood Services are only measured quarterly or annually. However during the period covered by this report (April – June 2009 unless otherwise specified) we can update the position on 14 national indicators.

#### Overall:

- 54% of the NPIs that had a target set hit are forecast to hit that target,
- 71% of the indicators are forecast to improve, where we can measure improvement year on year.

| By LSP theme        | Total reported | On target? | Improving? | Declining? |
|---------------------|----------------|------------|------------|------------|
| Inclusive City NPIs | 0 of 2         | 0 of 0     | 0 of 0     | 0 of 0     |
| Sustainable City    | 8 of 12        | 5 of 8     | 7 of 8     | 1 of 8     |
| NPIs                | (66%)          | (63%)      | (88%)      | (12%)      |
| Cofor City NDIo     | 6 of 26        | 2 of 5     | 3 of 6     | 2 of 6     |
| Safer City NPIs     | (23%)          | (40%)      | (50%)      | (33%)      |
| Overall             | Total reported | On target? | Improving? | Declining? |
| National Indicators | 14 of 40       | 7 of 13    | 10 of 14   | 3 of 14    |
| set                 | (35%)          | (54%)      | (71%)      | (21%)      |

#### **Inclusive City**

34. NPI 3 and NPI 4 are both Place Survey indicators and therefore results are only available every two years.

#### **Sustainable City**

#### Waste Management:

- 35. There are three national indicators recorded on a quarterly basis. NPI 191 Kilograms of residual household waste collected per household is reported under the LAA indicator section. The other indicators, NPI 192 % of household waste reused, recycled or composted, and NPI 193 % of municipal waste landfilled are both forecast to improve but to fall short of their respective targets.
- 36. 46% of waste was reused, recycled or composted (NPI 192) against a target of 47.86%. Based on kerbside recycling figures we are 1,800 tonnes adrift in terms of amounts collected. The Waste Management team advised that the recession has seen a shift in buying habits, and particularly noticeable in collections is the reduction in newspapers, magazines and drink bottles and cans which has been a major contributor to this position.
- 37. NPI 193 waste landfilled is just 0.5% adrift of the 52.62% target and is currently forecast at 53.1%. Again the amount of waste being collected for landfill has fallen, although not as significantly as the recyclables collected. For this reason, there is a strong potential for recovery for NPI 193, but the same cannot be said of NPI 192 at this time.
- 38. While the corporate strategy focuses on strategic elements of waste management, the Directorate Plan also focuses on the quality of service provided to residents. Three key measures allow us to track how well we are doing. All three are stable at or around the performance levels experienced last year, but two are behind the challenging targets set for them this year.
  - Missed 43.79 bins per 100,000 collections in quarter one against a target of 35. This is a total of 478 bins missed out of 1,091,350 collections.

- Put 98% of missed bins right by the end of the next working day, against a target of 98%. This equates only 8 bins not collected within target time.
- Received 160 CRM (Customer Contact Centre logging system) system complaints in quarter one. This is 53 per month against a target of 40 per month. Although the overall number of complaints has not reduced, the number of crew related complaints has reduced significantly, we believe partly due investment in NVQ training.

#### Local Environmental Quality

- 39. NPI195a-d measure the proportion of areas around York that suffer from unacceptable levels of litter, detritus, graffiti and fly-posting. These four indicators are measured by survey three times a year and the most recent figures from the first survey of the year were reported in July to DMT.
- 40. NPI195a-d measure the proportion of areas around York that suffer from unacceptable levels of litter, detritus, graffiti and fly-posting. These four indicators are measured by survey three times a year the aim being to get a generally representative picture of the level of environmental quality across the city. In 2008/9 performance on all four indicators declined slightly. The first survey during 2009/10 was completed in June 2009, and provided better results on litter, graffiti and fly-posting.

| NPI195         | Litter<br>NPI195a | Detritus<br>NPI195b | Graffiti<br>NPI195c | Fly-posting<br>NPI195d |
|----------------|-------------------|---------------------|---------------------|------------------------|
| 2007/8         | 7.6%              | 8.9%                | 2.3%                | 0.3%                   |
| 2008/9         | 8.9%              | 11.0%               | 4.7%%               | 1.1%                   |
| 2009/10 (June  | 4.5%              | 13.3%               | 2.6%                | 0%                     |
| survey)        |                   |                     |                     |                        |
| 2009/10 target | 7.5%              | 9%                  | 4%                  | 1%                     |

41. The table below puts the result into context – by provided survey by survey results for all of the surveys carried out since the roll-out of barrow-working across York in April 2007.

| NPI195:       | June 07 | Oct 07 | Feb 08 | June 08 | Oct 08 | Mar 09 | June 09 |
|---------------|---------|--------|--------|---------|--------|--------|---------|
| Survey        |         |        |        |         |        |        |         |
| Litter Fail   | 2.3%    | 8.5%   | 12.0%  | 10.3%   | 4.6%   | 11.8%  | 4.5%    |
| rate          |         |        |        |         |        |        |         |
| Detritus Fail | 4.1%    | 4.1%   | 18.4%  | 8.4%    | 10.6%  | 14.0%  | 13.3%   |
| rate          |         |        |        |         |        |        |         |
| Graffiti Fail | 1.1%    | 3.0%   | 2.9%   | 7.9%    | 4.0%   | 2.2%   | 2.6%    |
| rate          |         |        |        |         |        |        |         |
| Fly-posting   | 0.3%    | 0.3%   | 0.3%   | 2.6%    | 0%     | 0.8%   | 0%      |
| Fail rate     |         |        |        |         |        |        |         |

42. Work is ongoing to maintain momentum among the barrowmen and NPS crews. But it must be noted that motivation has been hit by Pay & Grading – all staff in this area have appealed. The service continually seeks to shift resources around in reaction to demand and 'hot-spot' data, and to improve on its way of working, using the data available to it. But a key difficulty is a lack of high quality

management information covering the city's environmental condition on which to base decisions. Much work was done in 2008/09 along with colleagues in Easy @ York to design improved work processes that will make the service more efficient and responsive, and to introduce mobile technology so that staff can report issues that they see as they are out and about. Implementation has been delayed, but will deliver by the end of 2009 calendar year as part of the More for York project. The project's use of mobile technology will provide significantly better management information on which to base everyday resourcing decisions.

- 43. NPI196 measures the effectiveness of the authorities work on fly-tipping. The forecast is that the indicator will rate York as 'effective' in 2009/10 effective an improvement on 2008/9 which saw a rise in fly-tipping incidents.
- 44. Fly-tipping is a high priority for enforcement and education. There have been three successful prosecutions this year so far. Campaigns to reduce flytipping continue, and it is expected that the number of prosecutions this year will rise accordingly. Since March this year there has been an ongoing campaign by the Street Environment Team in partnership with North Yorkshire Police designed to reduce the instances of flytipping in the back lanes of the Holgate area. For the period April to July 2008 there were 104 reported fly-tips, an average of 5.7 tips per week. For the period April to July 2009 there were 30 reported fly-tips, an average of 1.6 tips per week, and an excellent reduction of around 70%

#### **Highways**

45. Since the Highway Maintenance client function transferred over in January 2009, we have concentrated on integrating the service and ensuring continuity. The following Directorate Plan measures can be reported for the first quarter of the year, and both exceed target:

|  | 2007/8<br>result | 2008/9<br>result | 2009/10<br>target | Year to date |
|--|------------------|------------------|-------------------|--------------|
| G14: Number of highway inspections completed within 4 working days of being reported             | 99.34%           | 98.64%           | 98%               | 98.84%       |
| G15: Proportion of highway emergency work carried out within 24 hours of the decision to proceed | 97.91%           | 98.85%           | 97%               | 98.16%       |

#### Safer City

### Crime and Community Safety: Recorded Crime Levels.

46. There are six crime indicators in this category. Five of the six indicators can currently be measured and the figures below have been provided by Safer York Partnership to the end of July.

| 2 | 008/09 | 2009/10 | Year to | Year end | On/Off |
|---|--------|---------|---------|----------|--------|
|---|--------|---------|---------|----------|--------|

|                                    | outturn | target | July 09 | forecast | target |
|------------------------------------|---------|--------|---------|----------|--------|
| NPI 15 – Serious violent crime     | 113     | 89     | 57      | 171      | Off    |
| NPI 16 – Serious acquisitive crime | 3,459   | 3,696  | 602     | 1,806    | On     |
| NPI 20 – Assault with injury crime | 1,239   | 956    | 423     | 1,269    | Off    |
| NPI 28 – Knife crime               | 60      | 62     | 16      | 48       | On     |
| NPI 29 – Gun crime                 | 5       | 2      | 1       | 3        | Off    |

- 47. Three of the indicators are currently off target, although the figure for gun crime is difficult to forecast as it is clearly based on a very small number of such incidents.
- 48. NPI 15 serious violent crime (SVC). Projections using incident data from the first four months of 2009/10 suggest that SVC could increase by more than 50% on the levels seen last year. Although this is not an LAA measure, this would mean that York falls into the bottom quartile for this measure if the current trend was to continue. The Licensing and Nightsafe action group has an action plan in place. We are awaiting final figures to evaluate the latest major initiative Operation ALTN8, an operation to tackle violent crime in the city centre on friday and saturday nights during the summer months. Initial data suggests that there has potentially been around a 40% drop in overall violent crime recorded in the areas covered by the operation.
- 49. Conversely, there has been a dramatic reduction in the serious acquisitive crime rate (NPI16). If this continues for the remainder of the year, there will be almost a 50% fall since 2008/09. This can be attributed to good intelligence led policing and community safety and to a number of schemes designed specifically to target crime and reducing crime and offender based initiatives.

#### Crime and Community Safety: Perception of Anti-Social Behaviour

- 50. Five NPIs are Place Survey measures that record the level of concern about antisocial behaviour, and satisfaction with residents over how anti-social behaviour is being tackled. These indicators are measured every two years, with the next phase due in 2010/11. For information, the 2008/09 results are provided below.
- 51. NPI 21 shows that 29.3% of respondents agreed that the police and other local public bodies were successfully dealing with the issue.
- 52. NPI 27 shows that 29.4% of respondents agreed that the police and other local public bodies sought the people's views on Anti social behaviour and crime issues in the local area. These figures both represent top quartile performance.
- 53. NPI 17 is an LAA measure, with NPI 41 and NPI 42 as its constituent parts. NPI 41 shows that 18.4% of respondents were concerned about drunk or rowdy behaviour, while NPI 42 shows that 17.3% of respondents were concerned with drug use or drug dealing. These are top quartile measures.

# Overall Assessment of Directorate Plan – Year to 29<sup>th</sup> July 2009

54. The 2009/10 Directorate Service Plan sets out 11 priorities. This table summarises performance against the actions and measures set out in that plan, and attempts to provide an overall rating of progress, and an overall assessment.

| Priority  | Traffic<br>Light<br>Actions  | Traffic<br>Light<br>Measure       | Overall rating <sup>1</sup> | Overall Assessment   |
|---|------------------------------|-----------------------------------|-----------------------------|--|
| Inclusive City 1 Support effective community engagement   | 1 green                      | s<br>1 amber                      | 75%<br>(1.5/2)              | Mini-restructure completed. Marketing asked to include a question about community engagement within Talkabout 33 – to allow us to track NPI4 (LAA). Action to convene a multi-agency working group to support delivery on NPI4 has not happened due to capacity constraints. |
| Safer City<br>2 Make York safe  | 6 green,                     | 2 green,<br>4 amber,<br>1 red     | 77% (10/13)                 | All key actions within the corporate strategy are on track. Acquisitive crime and total crime trends positive, but violent crime remains a problem. 4 perception measures at amber – we have asked for them to be included within Talkabout 33.                              |
| Sustainable City 3 Waste management 4 Keep traffic moving 5 Improve local environmental quality 6 Improve our roads and pavements | 8 green<br>3 amber,<br>4 red | 7 green,<br>10<br>amber,<br>6 red | 57% (21.5/38)               | Easy@York delayed by More for York causing 3 red lights. Waste figures positive but 2 not on target causing 2 red lights. Missed bins and refuse complaints are rising slightly causing 2 reds. Detritus remains a problem, although otherwise LEQ looking positive.         |
| Effective Organisation: Staffing 7 Organisational Culture 8 Health, safety and well-  | 11 green,<br>1 amber         | 2 green,<br>7 amber,<br>4 red     | 68%<br>(17/25)              | EIE programme is starting to be delayed although a more relaxed timetable may be more deliverable. Sickness figures slightly worse than target although difficult to forecast.   |

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 $<sup>^{1}</sup>$  On basis of simple calculation – 1 mark for green, 0.5 mark for amber, totalled, and then divided by the total number of actions/measures.

| being<br>9 Fair pay structure      |                   |                  |                   |  |  |  |
|------------------------------------|-------------------|------------------|-------------------|--|--|--|
| Effective Organisation:            | 2 green,          | 1 green          | 80%               | Good progress on EIA programme.  |  |  |
| Staffing 10 Fairness and Inclusion | 2 amber           |                  | (4/5)             |  |  |  |
| Effective Organisation:            | 2 green,          | 1 amber          | 58%               | New FMS system suffering some teething troubles causing  |  |  |
| Staffing 11 Financial Management   | 2 amber,<br>1 red |                  | (3.5/6)           | difficulties for financial management routines. Issues are being addressed along with the FMS project team.  |  |  |
| Overall Development                | 15 green          | 3 green          | 18 green          | - construction of the cons |  |  |
| Priorities                         | 5 amber           | 8 amber          | 13 amber          | 68%  |  |  |
| Overall Service Priorities         | 1 red<br>15 green | 4 red<br>9 green | 5 red<br>24 green |  |  |  |
| Overall octvice i nonties          | 3 amber           | 15 amber         | 18 amber          | 63%  |  |  |
|                                    | 4 red             | 6 red            | 10 red            |  |  |  |
| Overall All Priorities             | 30 green          | 12 green         | 42 green          |  |  |  |
|                                    | 8 amber           | 23 amber         | 31 amber          | 65%  |  |  |
|                                    | 5 red             | 10 red           | 15 red            |  |  |  |

#### Consultation

55. The report is primarily an information report for Members and therefore no consultation has been undertaken regarding its contents.

#### **Options**

56. The report is primarily an information report for Members and therefore no options are provided to Members.

#### **Corporate Priorities**

57. The Inclusive City, Safer City and Sustainable City themes from the corporate strategy are relevant to the scrutiny committee.

#### **Implications**

#### **Financial**

58. The report provides details of the portfolio revenue forecasts and therefore implications are contained within the report

#### **Human Resources**

59. There are no significant human resources implications within the report

### **Equalities**

60. There are no significant equalities implications within the report.

#### Legal

61. There are no significant legal implications within the report

#### **Crime and Disorder**

62. There are no significant crime and disorder implications within the report

#### Information Technology

63. There are no significant IT implications within the report.

#### **Property**

64. There are no significant Property implications within the report.

### **Risk Management**

65. The report is primarily a look back at finance and service performance and therefore there are no significant risks in the content of the report.

#### Recommendations

66. That the Scrutiny Committee note the financial and performance position of the portfolio.

Reason – In accordance with budgetary and performance monitoring procedures.

#### **Contact Details**

Author:

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Sally Burns

**Director Neighbourhood Services** 

**Report Approved** 

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Date 10.9.09

Financial: None, Human Resources: None, Equalities: None

Legal: None, Crime and Disorder: None, Information Technology: None

Property: None, Risk Management: None

Wards Affected: List wards or tick box to indicate all

All 🗸

For further information please contact the author of the report

Background Papers – 2009/10 Budget Monitoring papers held at Neighbourhood Services

Attached Annexes:

Annex 1 Major service variations against budget

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# **Major Service Variations Identified Against Budgets** 2009/10 Monitor 1

Forecast £000 %

|   | T                              | 1   |
|---|--------------------------------|-----|
| Environmental Health and Trading Standards Overspend on legal fees Total                                  | 68<br><b>68</b>                | 3.3 |
| Licensing and Regulation No significant variances Total   | 0<br><b>0</b>                  | 0.0 |
| Bereavement Services No significant variances Total   | 0<br><b>0</b>                  | 0.0 |
| Registrars Service No significant variances Total   | 0<br><b>0</b>                  | 0.0 |
| Neighbourhood Management No significant variances Total   | 0<br><b>0</b>                  | 0.0 |
| Ward Committees No significant variances Total  | 0<br><b>0</b>                  | 0.0 |
| Building Maintenance No significant variances Total   | 0<br><b>0</b>                  | 0.0 |
| Highways Maintenance No significant variances Total   | 0<br><b>0</b>                  | 0.0 |
| Waste Services Overspend on Landfill Tax Overspend on security Overspend on commercial waste income Total | 200<br>75<br>100<br><b>375</b> | 4.0 |

# **Major Service Variations Identified Against Budgets** 2009/10 Monitor 1

|   | Forecast<br>£000        | %   |
|---|-------------------------|-----|
| Cleaning No significant variances Total                                     | 0<br><b>0</b>           | 0.0 |
| Neighbourhood Pride Service Overspend on Silver Street Toilets income Total | 31<br><b>31</b>         | 1.2 |
| Car Parks Overspend on PCN's income Underspend on staff vacancy Total       | 65<br>(19)<br><b>46</b> | 1.6 |
| Enforcement & Environment No significant variances Total                    | 0<br><b>0</b>           | 0.0 |
| Transport & Overheads Underspend on vehicle leases Total                    | (200)<br>( <b>200)</b>  | 0.0 |
| Total General Fund  | 320                     | 1.1 |



# **Meeting of the Community Safety Overview and Scrutiny Committee**

22<sup>nd</sup> September 2009

Report of the Director of Neighbourhood Services

# NEIGHBOURHOOD SERVICES CAPITAL PROGRAMME MONITOR 1

### **Summary**

- 1. The purpose of this report is to:
  - Inform the Scrutiny Committee of the likely outturn position of the 2009/10 Capital Programme based on the spend profile and information to June 2009;
  - To notify of any resulting changes to the programme;
  - Inform the Scrutiny Committee of any slippage and associated funding to be slipped between the relevant financial years to reflect this.

# **Background**

2. The 2009/10 – 2013/14 capital programme was approved by Council on 26<sup>th</sup> February 2009. The current approved capital programme for 2009/10 is £4.657 m, financed by £2.248 m of external funding\*, leaving a cost to the Council of £2.409 m. Table 1 illustrates the movements from the original budget to the currently approved position.

|  | Gross<br>Budget<br>£m | External<br>Funding*<br>£m | Capital<br>Receipts<br>£m |
|--|-----------------------|----------------------------|---------------------------|
| Original Budget Approved by Council at 26 Feb 2009 | 4.657                 | 2.248                      | 2.409                     |
| Current Approved Capital Programme                 | 4.657                 | 2.248                      | 2.409                     |

<sup>\*</sup>External funding refers government grants, non-government grants, other contributions, developer's contributions and supported capital expenditure.

#### **Table 1 Current Approved Capital Programme**

3. The capital receipts column above implies receipts generated from the sale of Council assets will be used to fund the difference between the gross budget less all other specified funding sources. Due to the current economic climate not being favourable to achieving maximum receipt value from asset disposals, consideration will be given to the use of prudential borrowing to fund the capital programme as a temporary measure. When the economic climate returns to a more favourable state assets will be sold with the receipts being applied to finance the programme thus replacing the temporary borrowing.

#### Consultation

4. The capital programme was developed under the Capital Resource Allocation Model (CRAM) framework and agreed by Council on 26<sup>th</sup> February 2009. Whilst the capital programme as a whole is not consulted on, the individual scheme proposals do follow a consultation process with local Councillors and residents in the locality of the individual schemes.

## **Summary of Key Issues**

- 5. Against the current approved budget of £4.657m, there is a predicted outturn of £6.429m, a net increase of £1.772m.
- 6. The net increase is composed of:
  - Proposed additional capital schemes for Air Quality Monitoring to a value of £17k in 2009/10 funded from additional grant awarded by Department for Environment, Food and Rural Affairs (DEFRA)
  - Slippage of £8k into 2010/11 on the Silver Street Toilets Scheme
  - Proposed additional capital schemes for Structural Maintenance to a total value of £1,320k in 2009/10 funded from Detrunking grant allocation from the Department of Transport
  - Transfer of budget of £443k between City Strategy and Neighbourhood Services for Structural Maintenance

7. Table 2 highlights scheme specific information:

| Gross Neighbourhood<br>Services Capital | 2009/10 | 2010/11 | 2011/12 | Total  | Para<br>Ref |
|---|---------|---------|---------|--------|-------------|
| Programme                               | £m      | £m      | £m      | £m     |             |
| Current Approved Capital Programme      | 4.657   | 3.388   | 5.555   | 13.600 |             |
| Re-profiling:                           |         |         |         |        |             |
| Air Quality Monitoring                  | 0.017   | 0       | 0       | 0.017  | 9 - 11      |
| Silver Street Toilets                   | (0.008) | 0.008   | 0       | 0      | 17 - 19     |
| Structural Maintenance                  | 1.763   | 0.830   | 0       | 2.593  | 25 - 29     |
| Revised Capital Programme               | 6.429   | 4.226   | 5.555   | 16.21  |             |

#### **Table 2 Capital Programme Forecast Outturn 2009/10 – 2011/12**

- 8. The main highlights of this report are:
  - Proposed additional capital schemes for Air Quality Monitoring to a value of £17k in 2009/10 funded from additional grant awarded by Department for Environment, Food and Rural Affairs (DEFRA)
  - Slippage of £8k into 2010/11 on the Silver Street Toilets Scheme
  - Transfer of budget of £443k between City Strategy and Neighbourhood Services for Structural Maintenance
  - Proposed additional capital schemes for Structural Maintenance to a total value of £1,320k in 2009/10 funded from Detrunking grant allocation from the Department of Transport
  - All other schemes are expected to complete on target

# **Scheme Specific Analysis**

#### **Air Quality Management**

09/10 Budget: £33k (DEFRA Grant)

09/10 Revised budget £50k

09/10 Forecast: £50k

- 9. £6k of the £33k budget was carried forward from 2008/09. The grant relates to air quality monitoring, air quality modelling and air quality action planning and was used to upgrade existing air quality monitoring equipment, modelling software and publicity/ education.
- 10. The remainder of the grant will be used to continue this work.
- 11. An additional grant of £17k has been awarded by DEFRA in August 2009.

#### **Contaminated Land Investigation**

09/10 Budget: £12k (DEFRA Grant)

09/10 Forecast: £12k

- 12. DEFRA provided a capital grant in 2008/09 of £39k to support detailed contaminated land investigations at three sites in accordance with obligations placed on the council by Part 11A of the Environmental Protection Act 1990.
- 13. The budget of £12k was carried forward from 2008/09. It is expected that this scheme will complete in year.

#### **Waste Infrastructure Capital Grant (WICG)**

09/10 Current Budget: £721k (DEFRA Grant)

09/10 Forecast: £721k

- 14. This was a new grant from DEFRA in 2008/09 for which we received funding over three financial years (2008/09 £360k, 2009/10 £361k and 2010/11 £133k). The purpose of this grant is to enable local authorities to invest in front end waste infrastructure, notably for recycling and composting
- 15. The Waste Strategy Report to Executive on the 23rd September 2008 outlined the proposals for this grant to purchase containers to extend the recycling service across the city.
- 16. The full grant for 2008/09 of £360k was slipped to 2009/10. It is forecasted that the full budget will be spent in year.

#### **Silver Street Toilets**

09/10 Current Budget: £308k (CYC Resources)

09/10 Forecast: £300k

- 17. This project is to replace Parliament Street Toilets with a purpose built modern facility that better reflects the needs of users.
- 18. Slippage of £247k was identified by monitor 3 in 2008/09 with an underspend of £61k at outturn requested to carry forward to 2009/10. Delays to works were due to additional steel works required, problems with floor levels and underpinning problems with stability of existing floors.
- 19. It is expected that this scheme will complete in the financial year with £8k slippage required to cover anticipated retention of 2.5%, which is unlikely to be due until 2010/11.

#### **Ward Committees**

09/10 Current Budget: £56k (CYC resources)

09/10 Forecast: £56k

- 20. The total budget of £56k was carried forward from 2008/09. There is no new capital funding in 2009/10 as it was agreed that all ward committee schemes would be funded from revenue.
- 21. All schemes are expected to complete in year.

## **EcoDepot Security Gatehouse/Reception**

09/10 Current Budget: £222k (CYC resources)

09/10 Forecast: £222k

- 22. This is a new scheme for 2009/10 which is intended to provide a permanent, purpose built, security gatehouse and reception at the point of entry to the EcoDepot site.
- 23. This will address the concerns raised by the Directorate Management Team and highlighted in a report by the Freight Transport Association in respect to security and safety of our staff, visitors and the site. It will enable proper and safe management of pedestrian and vehicle traffic onto the site for our staff and visitors.
- 24. The scheme has not yet started however it is anticipated that this will be completed in the financial year.

Structural Maintenance – Highway Resurfacing and Reconstruction 09/10 Current Budget: £3,020k (£1,482k LTP, £1,538k CYC resources) 09/10 Revised Budget: £4,783k (£3,243k LTP, £1,540 CYC resources) 09/10 Forecast: £4,783k

- 25. This budget previously sat in City Strategy but was transferred to Neighbourhood Services under the recent restructure.
- 26. This programme is for the resurfacing and reconstruction of the City's roads and footways which has been established to halt deterioration of the assets and maintain them in the best condition possible with the level of capital funding available. This maintains the historic level of funding over and above the Local Transport Plan Settlement.
- 27. A change to this programme is a transfer from City Strategy to Neighbourhood Services, which was not identified in the report to Council on 26<sup>th</sup> February. This totals £443k with £441k being funded from LTP and £2k internally.
- 28. Further, additional Detrunking grant has been received in year from the Department of Transport in respect of the A19 for £1,320k, with a further £830k in 2010/11.
- 29. All schemes are expected to complete on target.

#### **Structural Maintenance - Bridges**

09/10 Current Budget: £185k (CYC resources)

09/10 Forecast: £185k

- 30. This budget previously sat in City Strategy but was transferred to Neighbourhood Services under the recent restructure.
- 31. The budget of £185k is in relation to the Melrosegate Bridge for restoring the bridge over the Sustrans cycle track.
- 32. It is expected that this scheme will complete on target.

#### **Street Light Modernisation**

09/10 Current Budget: £100k (Venture Fund)

09/10 Forecast: £100k

- 33. This budget previously sat in City Strategy but was transferred to Neighbourhood Services under the recent restructure.
- 34. The budget of £100k was approved at Council on 26<sup>th</sup> February 2009. This is an advance from the Venture Fund of £100k in 2009/10 and £200k in 2010/11, to be spent on the modernisation of the city's street lighting stock, which will have the effect of reducing revenue costs and CO2 emissions.
- 35. It is expected that this scheme will complete on target.

## **Summary**

- 36. Adjustments to the capital programme since the approval of the capital programme at Council on 26<sup>th</sup> February meeting are:
  - £17k DEFRA grant on the Air Quality Monitoring scheme
  - £8k slippage into 2010/11 on the Silver Street Toilets Scheme
  - £1,320k in 2009/10 and £830k in 2010/11 Detrunking grant allocation
  - £443k for Structural Maintenance transfer from City Strategy

## **Options**

37. The report is primarily an information report for the Executive Member and therefore no options are provided.

# **Corporate Priorities**

38. The capital programme is decided through a formal process, using a Capital Resource Allocation Model (CRAM). CRAM is a tool used for allocating the Council's scarce capital resources to schemes that meet corporate priorities.

# **Implications**

#### **Financial Implications**

39. The financial implications are considered in the main body of the report.

#### **Human Resources Implications**

40. There are no significant HR implications as a result of this report.

#### **Equalities Implications**

41. There are no significant equalities implications as a result of this report.

#### **Legal Implications**

42. There are no significant legal implications as a result of this report.

#### **Crime and Disorder**

43. There are no significant crime and disorder implications as a result of this report.

#### **Information Technology**

44. There are no significant information technology implications as a result of this report.

#### **Property**

45. There are no significant property implications as a result of this report.

## **Risk Management**

46. The capital programme is regularly monitored as part of the corporate monitoring process. In addition to this the Capital Asset Management Group (CAMG) meets regularly to plan monitor and review major capital receipts to ensure that all capital risks to the Council are minimised.

#### Recommendations

- 47. That the Scrutiny Committee notes:
  - The 2009/10 revised budget of £6.429m as set out in Table 2.
  - The additional grants for Detrunking and Air Quality Monitoring
  - Transfer of £443k from City Strategy for Structural Maintenance
  - The slippage of £8k on Silver Street Toilet into future years

Reason: to enable the effective management and monitoring of the Council's capital programme

#### **Contact Details**

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Sally Burns
Director Neighbourhood Services

Report Approved ✓

Date 10 September 2009

## **Specialist Implications Officer(s)**

N/a

**Wards Affected:** 

All 🗸

For further information please contact the author of the report

Background Papers – 2009/10 Capital Monitoring papers held at Neighbourhood Services